

ALL ABOUT MAPPA



How can I find out more information?

For more information log onto:

www.gmp.police.uk

www.gm-probation.org.uk

If you have been affected by these issues and need someone to talk to, contact Victim Support and Witness Service:

www.victimsupport-gm.co.uk

*Details of Multi Agency Public
Protection Arrangements in
Greater Manchester*



What MAPPA is and what it means to you

MAPPA

MAPPA stands for Multi-Agency Public Protection Arrangements, the statutory process followed by agencies involved in managing people who have committed sexual or violent offences when they are living or returning into the community.

Agencies work closely together and share information so the best possible assessment can be made.

What does MAPPA do?

MAPPA deal with the management of sexual and violent offenders convicted by a court of a relevant offence, or whose behaviour poses a significant risk of harm to the public.

An agreed risk management plan is developed for each offender based on a risk assessment.

What is a risk management plan?

It sets out the action that needs to be taken to minimise the risk. Some measures that can be considered include:

- Ensuring offenders have suitable accommodation
- Placing controls on their behaviour through strict licence conditions
- Intensive supervision by a probation offender manager or specialist police officer
- Electronic tagging
- Ensuring offenders receive appropriate mental health care

MAPPA is a system to ensure those who may pose the highest risk receive the greatest scrutiny once the assessment has been made.

Level One

Offenders who do not require active multi-agency management are dealt with under normal agency management, usually police or probation.

Level Two

The risk management plan for these offenders requires the active involvement of several agencies via regular multi-agency public protection (MAPPA) meetings

Level Three

As with Level 2, but because of the circumstances or complexity of these cases the involvement of senior personnel is required, to provide ongoing oversight and/or authorise the use of special resources (such as police surveillance or specialised accommodation).

Who is involved in MAPPA?

There are three lead agencies: Greater Manchester Police, Greater Manchester Probation and Her Majesty's Prison Service. Many other agencies are also involved, providing their specialist assistance as they have a 'duty to co-operate' under recent legislation. Some examples of those involved include:

- Local authority housing
- Education departments
- Social Services
- Health service providers
- Jobcentre Plus
- Youth offending services
- Registered social landlords
- Electronic monitoring providers

Other agencies can be invited to attend meetings as required.

Who checks the arrangements are in place?

A Strategic Management Board (SMB) oversees the work of MAPPA in the 10 districts of Greater Manchester. The SMB is made up of senior representatives from all the agencies involved in this work. There are also two lay advisers who provide an independent viewpoint and represent the public by overseeing the work.

In Greater Manchester, the Crown Prosecution Service and Victim Support and Witness Service are two agencies that regularly contribute to the SMB. The Board reviews how effectively the systems are working, disseminates best practice and sets objectives for the year ahead in an Annual business plan.

Who is told about these offenders when they are in the community?

There are occasions where as part of a carefully considered risk management plan, information about an offender may be disclosed. This will be done in the interests of public protection. Disclosure may be to named individuals or representatives of an organisation. Inappropriate disclosure of information can hinder the management of offenders in the community.

Information is considered for release to the media only in exceptional cases, for example, if an offender's whereabouts are unknown details could be publicised for public assistance in locating the offender.



Message from a Lay Adviser

Having been a lay adviser for three years now I am still impressed by the commitment of the professionals involved with public protection issues.

When I first took on the role I went into it with an open mind, as I had no real understanding of what the role involved. I suppose to a degree I believed so many of the stories I read in the press about probation hostels (approved premises) being too close to schools and how unsafe that made our children etc. Now three years on and having witnessed the measures in place to ensure our safety I have a completely different view of things. For example, I now truly believe that it is safer to have hostels wherever they are located in our neighbourhood, than to have these offenders dispersed at random into our communities where the monitoring and assessing is made so much more difficult.

I am also more convinced than ever that we have a duty to ourselves and to other members of our community to educate ourselves in ways that can assist the professionals. We must accept more responsibility for the care and safety of our children. I believe that by simple measures we can make a huge difference to the type of community we want our children to grow in.

We can act more responsibly with monitoring Internet use and knowing where our children are at all times, we should be listening to our children and knowing when to become concerned and when to act.

We cannot continue to expect to live in a safe environment without accepting responsibility for our own families and those in our community. By adopting this attitude, we can ourselves make a real difference in helping to protect the most vulnerable people in our society.

Jean Waddington

CASE STUDY 2:

Mr Y has a history of violent and sex offending over 22 years and has served 10 custodial sentences. This is linked to alcohol and drug misuse and mental health problems. He did not have stable accommodation so MAPPA was used and on release on licence he was taken to a specialist hostel, which was supervised. After eight weeks concern was raised about his behaviour and he was recalled to prison. Mr Y has since release been working with agencies to avoid offending including the community drugs team, police, probation and health services. Mr Y has shown an improved attitude to the work of agencies especially the police and appears to be on the way to rehabilitation.

To see the latest MAPPA business plan including objectives for 2008/2009 go to www.gmp.police.uk or www.gm-probation.org.uk.
To access national MAPPA guidance go to www.probation.justice.gov.uk/output/page30.asp

To find out more or for the MAPPA leaflets contact Greater Manchester Probation Area, 6th Floor, Oakland house, Talbot Road, Manchester M16 0PQ

MAPPA Achievements

Key developments in the last 12 months have enhanced the work of the Multi-Agency Public Protection Arrangements:

- ViSOR – the national database used to manage sexual and violent offenders – went live across the Greater Manchester Probation Area and to the Prison Service. This system, used by police since 2005, gives probation staff access to the database and significantly enhances capabilities.
- Three Probation Service ViSOR administrators were appointed to work in the MAPPA Support Unit, ensuring the resource is used to its full potential.
- In January 2008, Greater Manchester Strategic Management Board (SMB) held an event for more than 150 representatives from partner agencies to launch and promote the new MAPPA guidance.
- The SMB led in the creation of a North West Regional Policy on the transfer of high-risk cases between approved premises (hostels). The policy is designed to ensure offenders are placed in the most appropriate premises to maximise public protection.
- Two reviews, commissioned by the SMB, are taking place into how MAPPA operates in Greater Manchester. They are looking at how the police manage violent offenders and the administrative processes operated by the police and Probation. Both reviews will make recommendations as to procedures that can be improved.
- An independent review of the way MAPPA meetings are conducted across Greater Manchester was carried out by one of the SMB Lay Advisers. Meetings across all districts were visited and a report submitted to the SMB, which requested that the report be used to inform further reviews of practice.

Message from the lead agencies

Protecting the public from offenders who carry out sexual and violent crimes is a top priority for all agencies.

We know that these offences have a profound impact on the lives of the victims and their families. This is why the work of the Multi Agency Public Protection Arrangements is so important to our communities.

Greater Manchester Police, Probation Service and Prison Services work closely with the duty to co-operate agencies to manage the risks posed by violent and sexual offenders.

It is these strong partnerships that can ensure we meet the challenge of protecting people and managing the risks. And we are all determined to strengthen this work further and to explore new ways of making a difference to communities.

This update highlights the achievements that have been made during the past year and gives you the facts and figures about work to manage offenders in your area.

• Chief Constable Peter Fahy
Greater Manchester Police

• John Crawforth Chief Officer
National Probation Service Greater Manchester

• Ian Lockwood CBE North West Area
Manager HM Prison Service

Facts and figures of MAPPA in Greater Manchester

Number of MAPPA eligible offenders

Registered sexual offenders	1716
Violent offenders	1547
Other dangerous offenders	48
Total	3311

Offenders managed via MAPPA meetings – Level 2

Registered sexual offenders	65
Violent offenders	146
Other dangerous offenders	28
Total	239

Offenders managed via MAPPA meetings – Level 3

Registered sexual offenders	69
Violent offenders	60
Other dangerous offenders	20
Total	149

Enforcement for offenders managed via MAPPA meetings

Returned to custody for breach of licence	
Level 2	40
Level 3	32
Total	72

Sent to custody for breach of Sexual Offences Prevention Order (SOPO)

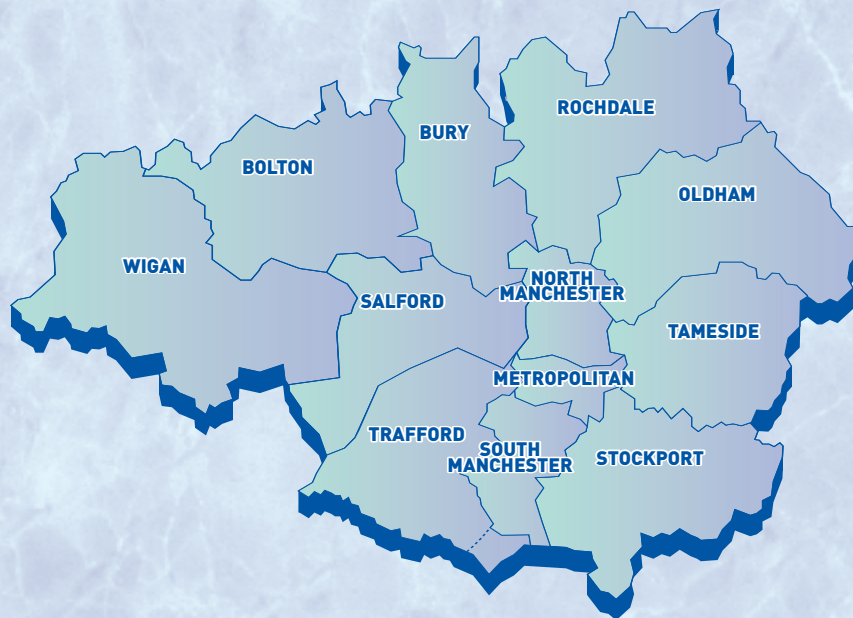
Level 2	0
Level 3	1
Total	1

Serious Further Offences involving offenders managed via MAPPA meetings

Charged with a serious further offence	
Level 2	2
Level 3	1
Total	3

Of those charged during the year (level 2 and 3 combined)

Convicted of a serious further offence	1
Other outcome	0
Remain charged with serious further offence	0



There has been a 7.4% increase in the number of violent and other sexual offenders (Category 2) compared to last year. This is to be expected as there are always some fluctuations year on year due to the number of cases that are in the criminal justice system and going through the courts.

The number of registered sexual offenders in the community has remained relatively stable this year with a 0.3% decrease in total numbers from last year. This figure is expected to rise slightly each year as more offenders are added, however more offenders came to the end of their registration period this year, which explains the slight decrease.

The total number of Sexual Offences Prevention Orders (SOPOs) applied for has risen from 5 last year to 50. This is because the statistics now include not only those applied for as civil orders by the police, but also those imposed by the courts at the point of sentence. SOPOs applied for on conviction are a particularly useful tool in restricting the behaviour of offenders when they return to the community.

Over the year there has been an increase in the number of registered sex offenders cautioned or convicted for breaches of sexual offender legislation requirements. This is due in part to increased staffing in the Sexual Offender Management Unit and also to a continued and robust approach to ensuring that offenders remain compliant.

Further data on Registered Sexual Offenders (RSOs)

RSOs by Greater Manchester area:

North Manchester	152
Manchester Metropolitan	182
South Manchester	109
Salford	168
Tameside	121
Stockport	145
Bolton	165
Wigan	162
Trafford	98
Bury	131
Rochdale	131
Oldham	152

Total number of RSOs in Greater Manchester per 100,000 population

Registered sexual offenders cautioned or convicted for breach

Sexual Offences Prevention Orders Applied for

Interim order issued

Full order issued

Notification orders Applied for

Interim order issued

Full order issued

Foreign Travel Orders Applied for

Interim order issued

Full order issued

Applied for

Interim order issued

Full order issued

Applied for

Interim order issued

Full order issued

CASE STUDY 1:

Mr X was convicted of possessing, making, taking and distributing indecent images of children and was put on the Sex Offenders Register and subject to a Restraining Order. Once the original restraining order expired a further order was sought and granted. Twenty days after the new order a visit found prohibited photographic equipment at his address. He was arrested and a further search of the address found a handgun, cartridges, and other firearms related items. Mr X has a fragile mental state and in the past needed to be recalled to prison for his own safety. The case required a detailed and consistent multi-agency approach.